

Bristol City Council

Minutes of the Full Council

12 December 2023 at 2.00 pm



Members Present:-

Councillors: Mayor Marvin Rees, Amal Ali, Donald Alexander, Lesley Alexander, Marley Bennett, Fabian Breckels, Andrew Brown, Jos Clark, Sarah Classick, Asher Craig, James Crawford, Chris Davies, Carla Denyer, Kye Dudd, Emma Edwards, Jude English, Martin Fodor, Lorraine Francis, John Geater, Paul Goggin, Geoff Gollop, Zoe Goodman, John Goulandris, Katy Grant, Fi Hance, Tom Hathway, Helen Holland, Gary Hopkins, Katja Hornchen, Jonathan Hucker, Philippa Hulme, Farah Hussain, Chris Jackson, Ellie King, Heather Mack, Mohamed Makawi, Brenda Massey, Henry Michallat, Patrick McAllister, Yassin Mohamud, Barry Parsons, Steve Pearce, Ed Plowden, Guy Poultney, Kevin Quartley, Tom Renhard, Tim Rippington, James Scott, Sharon Scott, Steve Smith, Ani Stafford-Townsend, Lisa Stone, Christine Townsend, Andrew Varney, Mark Weston, David Wilcox, Chris Windows and Tim Wye

1 Welcome and Introductions

The Lord Mayor welcomed all attendees to the meeting and issued the safety information.

2 Apologies for Absence

Apologies for absence were heard from Councillors Bailes, Bartle, Beech, Bradshaw, Cheney, Cole, Dyer, Eddy, Fitzjohn, Kent, Morris and O'Rourke.

3 Declarations of Interest

None received.

4 Minutes of the Previous Meeting

On the motion of the Lord Mayor, seconded by Councillor Parsons, it was

RESOLVED:



That the minutes of the meeting of the Full Council held on the 31st October be confirmed as a correct record and signed by the Lord Mayor.

5 Lord Mayor's Business

A minute's silence was observed to remember all those affected by conflict around the world.

6 Public Petitions, Statements and Questions

Due to the late cancellation of the November Full Council meeting, 45 minutes was allocated for public forum at this meeting, which contained submissions from November and December. Full Council received and noted the following petitions and statements (which were referred to the Mayor for his consideration)

November Petitions

Ref	Name	Title
PP01	Bristol Allotment Forum	Hosepipe Ban

November Statements

Ref	Name	Title
PS01	Suzanne Audrey	Appointment of Independent Persons
PS02	Jen Smith	Independent Inquiry into the facts, faults and failings surrounding 'Send surveillance
PS03	Donna Sealey	Support for Just Transition Declaration at Full Council 14.11
PS04	Karen Self	Golden Motion
PS05	Mike Oldreive	Appointment of Independent Persons for Councillor Complaints
PS06	Suzanne Wilson	The Just Transition declaration
PS07	Sian Ellis-Thomas	Values & Ethic Committee
PS08	Hanin Aidy Easton Jamia Mosque	The ongoing genocide and ethnic cleansing in Gaza
PS09	Chris Johnson	East Bristol Liveable Neighbourhood.
PS10	Norman Zahn	15 Minute Cities
PS11	Lesley Powell	Code of Conduct Complaints
PS12	Bristol Allotment Forum	Allotment Hosepipe Bans
PS13	Sally Bowman	Golden Motion
PS14	Mubashar Chaudhry	Show Solidarity with Innocent Civilians
PS15	Dan Ackroyd	Value and Ethics
PS16	David Redgewell	Transport
PS17	Lori Streich	Golden Motion
PS18	Ellie Keen	Israeli Colours



PS19	Megs Smith	Electric Vehicles
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December Statements

Ref	Name	Title
PS01	Rana Basharat Ali Khan	Urgent Appeal for Immediate Ceasefire in Gaza
PS02	Robin Hambleton SEND Alliance for St Christopher's	The Asset of Community Value (ACV) application for St Christopher's School site
PS03	Rachael Fagan	Arts
PS04	Tina Legg	Call for a Ceasefire in Gaza.
PS05	Paul Constant	Cuts Proposed for The Watershed
PS06	Nigel Varley	Gilton House in Brislington
PS07	Cara Lavan	Funds from the Cultural Investment Programme
PS08	Keith Way	Planning Confidence
PS09	Cat Smith	Loss of Confidence in Bristol's Planning System
PS10	Danica Priest	Loss of confidence in Bristol's planning system
PS11	Mubashar Chaudhry	Cease Fire
PS12	Catherine Withers	Loss in Confidence in Bristol's planning department
PS13	Anita Bennett	St. Christopher's School is an Asset of Community Value
PS14	Mhairi Threfall	Childcare is infrastructure
PS15	Carrie Sage	Loss of confidence in Bristol's Planning System
PS16	Robert Dixon Bristol Rail Campaign	Lack of interest in ensuring opportunities for bus- rail interchange at our local stations
PS17	Martin Garrett	Public Transport
PS18	Helen Hughes	East Bristol Liveable Neighbourhood: cleaning the air, improving road safety, and Net Zero
PS19	Elena and Murray Cross	Loss of Confidence in Bristol's planning system
PS20	Kim Hicks	Proposed Cuts to Arts and Culture
PS21	Nikki Jones	Planning System

Within the time available, November petition 1, November statements 7, 8, 9, 10, 11, 12, 14 and December statements 1, 2, 3, 4, 6, 13, 18, 20 were presented by individuals at the meeting.

Public Questions

Full Council noted that the following questions had been submitted:

November Questions

Ref	Name	Title
PQ01	Lena Wright	RPZ Consultation
PQ02	Molly Sherlaw-Fryer	Food Sustainability Motion
PQ03	Dan Ackroyd	Arena Island



PQ04	Mike Oldreive	Independent Persons
PQ05	Jenny Harrison	Food Sustainability Motion
PQ06	Suzanne Audrey	Independent Persons
PQ07	Harry Simpson	Bus Services
PQ08	Jen Smith	Independent Persons
PQ09	Keith Farley	Independent Persons
PQ10	Lesley Powell	Independent Persons
PQ11	Railfuture Severnside	Mass Transit and Transport Levy
PQ12	Bristol Disability Equalities Forum	Transport Accessibility
PQ13	Tim Hayes	Events at Lloyds Amphitheatre
PQ14	Veronica Wignall	Food Advertising
PQ15	Martin Rands	Avon Crescent
PQ16	Withdrawn	
PQ17	Sian Ellis Thomas	Member Code of Conduct
PQ18	Joe Banks	Member Code of Conduct
PQ19	Megs Smith	Net Zero Transport
PQ20	Megs Smith	5G Masts
PQ21	Chris Johnson	East Bristol Liveable Neighbourhoods

December Questions

Ref No	Name	Title
PS01	Rana Basharat Ali Khan	Urgent Appeal for Immediate Ceasefire in Gaza
PS02	Robin Hambleton SEND Alliance for St Christopher's	The Asset of Community Value (ACV) application for St Christopher's School site
PS03	Rachael Fagan	Arts
PS04	Tina Legg	Call for a Ceasefire in Gaza.
PS05	Paul Constant	Cuts Proposed for The Watershed
PS06	Nigel Varley	Gilton House in Brislington
PS07	Cara Lavan	Funds from the Cultural Investment Programme
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PS14	Mhairi Threfall	Childcare is infrastructure
PS15	Carrie Sage	Loss of confidence in Bristol's Planning System
PS16	Robert Dixon	Lack of interest in ensuring opportunities for bus-



	Bristol Rail Campaign	rail interchange at our local stations
PS17	Martin Garrett	Public Transport
PS18	Helen Hughes	East Bristol Liveable Neighbourhood: cleaning the air, improving road safety, and Net Zero
PS19	Elena and Murray Cross	Loss of Confidence in Bristol's planning system
PS20	Kim Hicks	Proposed Cuts to Arts and Culture
PS21	Nikki Jones	Planning System

Within the time available, the Mayor responded verbally to November questions 5, 9, 10, 11 and December questions 1, 5, 11 also responding to supplementary questions.

7 Petitions Notified by Councillors

The Full Council received and noted the following petitions:

Ref No	Name	Title	Number of signatures
CP01	Cllr Zoe Goodman	Petition on Israel-Gaza Conflict	4859

8 Petition Debate - Loss of Confidence in Bristol's Planning System

The Full Council considered a report of the Director – Legal and Democratic Services setting out details of a petition ‘Loss of Confidence in Bristol’s Planning System’. The petition had reached the 3,500 signature threshold to qualify for a Full Council debate.

Suzanne Audrey, the petition organiser, was invited by the Lord Mayor to present the objectives of the petition.

The Full Council debated the petition.

Following the debate it was:

RESOLVED: That the petition and the comments from the debate be noted and referred to the Mayor for response.

9 Just Transition Declaration

Full Council considered a report on the Just Transition Declaration.



Kirsty Hammond and Emma Geen, the declaration organisers, were invited by the Lord Mayor to present the objectives of the petition.

The Lord Mayor moved the report and recommendations. Councillor Steve Smith seconded the report.

There was a debate and upon being put to the vote, the recommendations were APPROVED and it was:

RESOLVED: Full Council endorsed the Just Transition Declaration, as set out in Appendix A.

10 Mayoral Commission: Update from the Disability Equality Commission

Full Council considered a report from the Disability Equality Commission. Megan Belcher, the commission Vice-Chair, was invited by the Lord Mayor to present the report.

The Lord Mayor moved the report and recommendations.

11 Mayoral Commission: Update from the Bristol Women's Commission

Full Council considered a report from the Bristol Women's Commission. Penny Gane, the commission Chair, was invited by the Lord Mayor to present the report.

The Lord Mayor moved the report and recommendations.

12 Mayoral Commission: Update from the Commission on Race Equality

Full Council received apologies from Margaret Simmons-Bird, the commission Vice-Chair.

The Lord Mayor moved the report and recommendations.

There was a debate for items 10, 11 and 12, and it was:

RESOLVED:

Full Council NOTED the update report from the Disability Equality Commission.

Full Council NOTED the update report from the Bristol Women's Commission.

Full Council NOTED the update report from the Commission on Race Equality.

13 Treasury Management Annual Report 2022/23

Full Council considered a report on the Treasury Management Report 2022/23.

Mayor Marvin Rees moved the reports for item 13 and item 14.



14 Treasury Management Mid-Year Report 2023/24

Full Council considered a report on the Treasury Management Mid-Year Report 2023/24.

Following debate for items 13 and 14, it was

RESOLVED:

Full Council NOTED the Treasury Management Annual Report 2022/23

Full Council NOTED the Treasury Management Mid-Year Report 2023/24.

15 Appointment of Independent Persons

Full Council considered a report on the Appointment of Independent Persons.

The Lord Mayor moved the report and Councillor Steve Smith seconded the report.

There was no debate, and it was:

RESOLVED: Full Council ratified the appointment of three Independent Persons.

16 Committee Membership Update

Full Council considered a report on the Committee Membership Update

The Lord Mayor moved the report and Councillor Steve Smith seconded the report.

There was no debate, and it was:

RESOLVED: Full Council approved the appointment of Councillor Chris Jackson and Councillor Hibaq Jama to the Licensing Committee.

That Councillor Amal Ali be appointed Chair of the Licensing Committee.

That Councillor David Wilcox be appointed Vice Chair of the Audit Committee.

17 Polling District Review



Full Council considered a report on the Polling District Review.

The Lord Mayor moved the report and Councillor Steve Smith seconded the report.

There was no debate, and it was:

RESOLVED:

Full Council approved the polling districts and places for all wards in Bristol as listed in the schedule of polling districts and polling places (Appendix A) and shown in the ward maps (Appendix B).

Full Council noted the proposed polling stations for all Wards in Bristol with effect from 1 February 2024.

18 Independent Remuneration Panel Recommendations

Full Council considered a report from the Independent Remuneration Panel. Graham Russell, the Panel Vice-Chair, was invited by the Lord Mayor to present the report.

The Lord Mayor moved the report and Councillor Steve Smith seconded the report.

There was no debate, and it was:

RESOLVED:

Full Council approved the recommendations from the Independent Remuneration Panel regarding Members' allowances as set out in Appendix 1.

19 Motions

Following a short adjournment, it was then moved by the Lord Mayor that standing order CPR2.1(xi) be suspended to allow the meeting to go past the 30 minutes time limit for motions. Following a vote it was agreed to proceed up until a 60 minute limit.

Motion 1

Councillor Ellie King moved the following motion:

GOLDEN MOTION (LABOUR PARTY): HEALTH NEEDS ASSESSMENT

This council notes:

- Bristol's population is set to reach 550,000 by 2050.
- The rise in population will affect more areas of the city than others. Notable examples include: Bedminster, where 7,700 homes are set to be built; Hillfields and Fishponds, where at least 1,500 homes



are being built as part of the Atlas Place development; Hengrove, where the council-owned housing developer Goram Homes is building 1,400 homes; and the city centre.

- A rise in population will cause increased demand for health services in Bristol and across the West of England.
- The Bristol, North Somerset and South Gloucestershire (BNSSG) Integrated Care Board (ICB), a statutory NHS organisation is responsible for developing a plan for meeting the health needs of the population, managing the NHS budget and arranging for the provision of health services in the BNSSG sub-region of the Southwest.
- There is a particular shortfall in dentistry provision in Bristol, with very few dentists taking on new NHS patients.
- A 2009 needs assessment recommended both a minor injuries unit at Cossham Hospital and a community hospital at Frenchay. Neither of these facilities have yet been built.

This council believes:

- The UK's health services have been failed by thirteen years of government austerity and spending restraint. Despite this, the NHS in Bristol is doing commendable work, but it needs increased, sustained funding to meet the needs of a growing population.
- Likewise, NHS staff in Bristol deserve our utmost thanks and appreciation. Doctors and nurses deserve a decent pay rise after thirteen years of wage restraint.
- The Government has a responsibility to ensure all healthcare services are well-funded. While the Government is responsible for funding health services, the ICB has a duty to ensure that Bristol's population has adequate access to healthcare.
- Hospital provision in the eastern and north-eastern fringes in Bristol could be improved. Cossham and Frenchay hospitals are both likely to need additional capacity and facilities. However, the promised Minor Injuries Unit and Community Hospital facilities respectively may not now be appropriate, so a review is needed to see what other types of healthcare facility are needed to meet current population requirements.
- Additional healthcare facilities – including General Practitioners and Dentists – as well as hospital facilities, will be needed to keep up with Bristol's growing population. Areas of high population growth such as Bedminster and Hillfields and neighbouring wards will need expanded healthcare infrastructure. The Integrated Care Board should work closely with the Council and its partners to ensure residents get the healthcare services they will need.

This Council resolves to:

- Work with BNSSG ICB to carry out an analysis including consultation of local residents and VCSE delivery partners to survey what form of additional health infrastructure is required to meet need, and to understand how this might most effectively be delivered. For example, General Practices, Dentists, etc. taking account of changing life patterns, digital innovations, population demographics, and the opportunities to implement and integrate progressive delivery models such as Mental Health Integrated Network Teams (MINTS) and Women's Health Hubs for better health outcomes
- As a member of the Integrated Care Board that the Council formally asks the ICB to carry out a strategic needs assessment of health care provision and bring that report back to Full Council, the Health and wellbeing board and the Health Scrutiny Committee.



- To prepare a plan which takes account of the BNSSG Strategic Needs assessment and local authority JSNA and population modelling data
- Act on recommendations of the strategic health care needs assessment and plan and work closely with the local authority to implement its recommendations.
- That the Council lobby the Government for funding to see the ICB's recommendations implemented.

The motion was seconded by Councillor Brenda Massey

Following debate, upon being put to the vote, the motion was CARRIED (37 For, 1 against, 11 abstentions) and it was

RESOLVED:

This council notes:

- **Bristol's population is set to reach 550,000 by 2050.**
- **The rise in population will affect more areas of the city than others. Notable examples include: Bedminster, where 7,700 homes are set to be built; Hillfields and Fishponds, where at least 1,500 homes are being built as part of the Atlas Place development; Hengrove, where the council-owned housing developer Goram Homes is building 1,400 homes; and the city centre.**
- **A rise in population will cause increased demand for health services in Bristol and across the West of England.**
- **The Bristol, North Somerset and South Gloucestershire (BNSSG) Integrated Care Board (ICB), a statutory NHS organisation is responsible for developing a plan for meeting the health needs of the population, managing the NHS budget and arranging for the provision of health services in the BNSSG sub-region of the Southwest.**
- **There is a particular shortfall in dentistry provision in Bristol, with very few dentists taking on new NHS patients.**
- **A 2009 needs assessment recommended both a minor injuries unit at Cossham Hospital and a community hospital at Frenchay. Neither of these facilities have yet been built.**

This council believes:

- **The UK's health services have been failed by thirteen years of government austerity and spending restraint. Despite this, the NHS in Bristol is doing commendable work, but it needs increased, sustained funding to meet the needs of a growing population.**
- **Likewise, NHS staff in Bristol deserve our utmost thanks and appreciation. Doctors and nurses deserve a decent pay rise after thirteen years of wage restraint.**
- **The Government has a responsibility to ensure all healthcare services are well-funded. While the Government is responsible for funding health services, the ICB has a duty to ensure that Bristol's population has adequate access to healthcare.**
- **Hospital provision in the eastern and north-eastern fringes in Bristol could be improved. Cossham and Frenchay hospitals are both likely to need additional capacity and facilities. However, the promised Minor Injuries Unit and Community Hospital facilities respectively may not now be appropriate, so a**



review is needed to see what other types of healthcare facility are needed to meet current population requirements.

• **Additional healthcare facilities – including General Practitioners and Dentists – as well as hospital facilities, will be needed to keep up with Bristol’s growing population. Areas of high population growth such as Bedminster and Hillfields and neighbouring wards will need expanded healthcare infrastructure. The Integrated Care Board should work closely with the Council and its partners to ensure residents get the healthcare services they will need.**

This Council resolves to:

- **Work with BNSSG ICB to carry out an analysis including consultation of local residents and VCSE delivery partners to survey what form of additional health infrastructure is required to meet need, and to understand how this might most effectively be delivered. For example, General Practices, Dentists, etc. taking account of changing life patterns, digital innovations, population demographics, and the opportunities to implement and integrate progressive delivery models such as Mental Health Integrated Network Teams (MINTS) and Women’s Health Hubs for better health outcomes**
- **As a member of the Integrated Care Board that the Council formally asks the ICB to carry out a strategic needs assessment of health care provision and bring that report back to Full Council, the Health and wellbeing board and the Health Scrutiny Committee.**
- **To prepare a plan which takes account of the BNSSG Strategic Needs assessment and local authority JSNA and population modelling data**
- **Act on recommendations of the strategic health care needs assessment and plan and work closely with the local authority to implement its recommendations.**
- **That the Council lobby the Government for funding to see the ICB’s recommendations implemented.**

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Motion 2

Councillor Jos Clark moved the following motion:

GOLDEN MOTION (LIBERAL DEMOCRATS): USE OF CAZ MONIES

Full Council notes:

1. Bristol’s Clean Air Zone was introduced on 28 November 2022 with the express intention of reducing the levels of NO₂ recorded in the City.
2. That the Council has issued a Press Release stating that they have received a positive report from the Joint Air Quality Unit although this report is not yet public.
3. That in the Statement of Accounts for the year to the end of March 2023, a sum of £7.4m is noted as having been allocated to the Operational Reserve in 2022-23.
4. That, other than this figure, no data pertaining to the collection rate, fines issued, or monies raised, has been released.



5. That the administration has advised that a report on the first year of the zone's operation, containing both performance and financial data, will be brought to Cabinet on 23 January 2024.
6. That the Council's Budget Consultation Information Guide outlined proposals to use over £8.9m of Clean Air Zone monies to replace existing expenditure, including a £6.3m contribution to the transport levy paid to WECA.
7. That the Full Business Case for the CAZ noted that "Defra's Clean Air Zone Framework (May 2017) prevents Local Authorities from setting a charge as a revenue raising measure, but any charging scheme will need to be set at a level to produce a change in behaviour."
8. That the Full Business Case further stated that "The Transport Act 2000 requires any excess revenue that may arise from charges above the costs of operation to be re-invested to facilitate the achievement of local transport policies. These should aim to improve air quality and support the delivery of the ambitions of the zone."
9. That revenue from the scheme is anticipated to fall as compliance rises.
10. That once the objectives of the scheme have been met, there will be local discretion as to whether it should be discontinued.

Full Council believes:

1. That revenue raised through the CAZ, and the projects it is spent on, should be clearly and transparently reported to the relevant meetings of this authority, subject to appropriate scrutiny, and be open to public examination.
2. That the majority of funds raised through the CAZ should be spent on additional projects to promote active travel and the use of a public transport rather than replacing core spending.
3. That the diminishing nature of CAZ revenue makes it unsuitable for funding regular expenditure within the Council's control as when this falls and/or ceases, the regular funding will have to be raised / reallocated from other sources.

Full Council resolves:

1. To request the administration publishes full data on the performance of the scheme, as promised, as soon as possible.
2. To request the administration brings forward a budget that utilises the majority of CAZ funds to deliver new projects designed to increase the proportion of journeys undertaken by walking or wheeling, cycling, or public transport.

Councillor Andrew Brown seconded the motion.

Following debate, upon being put to the vote, the motion was CARRIED (47 For, 0 against, 0 abstentions) and it was

RESOLVED:

GOLDEN MOTION (LIBERAL DEMOCRATS): USE OF CAZ MONIES



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Full Council resolves:

1. To request the administration publishes full data on the performance of the scheme, as promised, as soon as possible.



2. To request the administration brings forward a budget that utilises the majority of CAZ funds to deliver new projects designed to increase the proportion of journeys undertaken by walking or wheeling, cycling, or public transport.

Meeting ended at 6.45 pm

CHAIR _____

